

Message Text

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TO AMEMBASSY WARSAW PRIORITY

C O N F I D E N T I A L STATE 150273

FOR BROWN FROM ANDREWS--REPLY FOR EUR/EE ONLY, 3 COPIES

E.O. 11652: XGDS-3,4

TAGS: OGEN

SUBJECT: OFFICIAL-INFORMAL

1. VISA FACILITATION. I AM NOT SURE WHERE WE ARE ON THIS. WE THINK THE BALL IS IN THE POLISH COURT, ALTHOUGH IN OUR LAST TALK WITH THE EMBASSY HERE THEY SAID IT IS IN OURS (STATE 96749). PLEASE RAISE THIS AGAIN WITH THE MFA AT THE NEXT OPPORTUNITY TO TRY TO GET SOME MOVEMENT.
2. YOU ASKED FOR INFORMATION ON OTHER EASTERN EUROPEANS THAT HAVE ACCEPTED THE 48-MONTH VALIDITY FOR VISA FACILITATION ARRANGEMENTS (WARSAW 3420). HOPING IT IS BETTER LATE THAN NEVER, HERE IS WHAT WE HAVE (MULTIPLE ENTRY VISAS CAN BE ISSUED IN EACH CASE): HUNGARY, CZECHOSLOVAKIA AND ROMANIA -- 48 MONTHS. YUGOSLAVIA, POLAND AND GDR -- 12 MONTHS. BULGARIA -- 6 MONTHS.

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3. FREEDOM OF MOVEMENT AND THE QUESTION OF LINKAGE. WE APPRECIATE YOUR THOUGHTS (WARSAW 4448), AND I BELIEVE WE ARE IN GENERAL AGREEMENT. UPON YOUR RECOMMENDATION, WE DELETED THE POINT ABOUT BIEGUNSKI FROM THE FINAL VERSION OF THE TALKING POINTS ULTIMATELY GIVEN GEORGE VEST. WE AGREE WITH THE PROBLEMS CITED IN PARA 3 OF YOUR MESSAGE, AND OUR OVERALL STRATEGY (THE THREE-STAGE APPROACH

DESCRIBED IN STATE 132667 AND 138081) INVOLVES ESCALATING THE PRESSURE. THE FIRST STAGE HAS NOW BEEN LAUNCHED THROUGH THE VEST DEMARCHE (STATE 1460286), HOWEVER, AND WE WANT TO ALLOW TIME FOR IT TO WORK. SPASOWSKI PLANS TO RETURN ABOUT THE END OF JUNE OR EARLY JULY AND WE EXPECT A RESPONSE FROM HIM THEN. INCIDENTALLY, BRZEZINSKI DID RAISE THE ISSUE WHEN HE RECEIVED SPASOWSKI THE AFTERNOON OF JUNE 7. WE HAD COORDINATED THIS WITH NSC SO BRZEZINSKI WOULD RAISE IT GENERALLY, ENDORSING VEST'S DEMARCHE BUT NOT GETTING INTO SPECIFICS IN SUCH A WAY AS TO COMPEL SPASOWSKI TO PUT IT "ON THE RECORD." BRZEZINSKI CITED FREEDOM OF MOVEMENT QUESTIONS AS AMONG OUR MOST PRESSING BILATERAL PROBLEMS AND SAID THE SOONER THEY ARE RESOLVED THE BETTER, ACCORDING TO NSC. SPASOWSKI SAID HE UNDERSTOOD AND WOULD DO WHAT HE CAN ABOUT THIS DURING HIS TALKS IN WARSAW.

4. WE BELIEVE THROUGH THESE AND PREVIOUS REPRESENTATIONS--INCLUDING REMARKS WE HAVE ENCOURAGED CONGRESSMEN SUCH AS ROSTENKOWSKI AND ZABLOCKI TO MAKE TO SPASOWSKI--WE HAVE EFFECTIVELY CAUTIONED THE POLES THAT FAILURE TO RESOLVE THE ISSUE CAN AFFECT OTHER ASPECTS OF OUR RELATIONS. OUR PURPOSE HAS BEEN TO ALERT THEM TO THIS WITHOUT SPECIFICALLY MAKING A LINK. INDEED SPASOWSKI'S ANTICIPATION TO GEORGE VEST OF WHAT MAY BE AHEAD IF THERE IS NO PROGRESS SUGGESTS
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HE HAS GOTTEN THE MESSAGE.

5. IN THE SECOND AND THIRD STAGES OF OUR STRATEGY--THE PRESIDENTIAL LETTER AND NOTCHING DOWN THE RELATIONSHIP--WE WILL CONFRONT THE QUESTION OF LINKAGE. WE SHOULD BEGIN INTERNAL DISCUSSION. AS OF NOW, WE SEE THE LETTER AS A FINAL EXHORTATION AND WARNING THAT, WITHOUT CONCRETE RESULTS, A CHILL WILL SETTLE INTO OUR RELATIONS (TO USE SPASOWSKI'S OWN DEPICTION). THEN WE WOULD BEGIN TO INTRODUCE A LINKAGE. ITS PRECISE NATURE AND THE TIMING OF ITS ESCALATION MUST BE CAREFULLY PLANNED, AND THERE WILL DOUBTLESS BE FURTHER STRATEGY SESSIONS AND CONSIDERABLE CONSULTATION HERE IF IT COMES TO THAT. FOR THE NEXT FEW WEEKS IN OUR DEALINGS WITH THE POLES, HOWEVER, WE WANT TO GIVE SPASOWSKI'S GAMBIT A CHANCE TO WORK. THIS DOES NOT MEAN, THOUGH, THAT WE SHOULD NOT CONTINUE TO PRESS INDIVIDUAL CASES AS BEFORE. CHRISTOPHER

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